



OFFICE OF THE REGISTRAR OF POLITICAL PARTIES

ANNUAL REPORT

2021/2022

VISION

A model regulatory of political parties for a credible democratic multiparty system

MISSION

To promote the realization of political rights through registration and regulation of political parties in Kenya

CORE VALUES

The ORPP core values, which form the basis of the corporate culture, are;

- ▶ Professionalism- The Office will inculcate competence and skills in order to efficiently, effectively and transparently serve internal and external clients.
- ▶ Integrity- The Office will uphold high moral standards and honesty in the provision of services.
- ▶ Respect for the rule of law- The Office shall adhere to the applicable laws, rules and regulations.
- ▶ Innovativeness- The Office will adapt creative processes aided by modern technology.
- ▶ Impartiality- The Office will observe political neutrality and offer equal treatment in the provision of services.
- ▶ Inclusivity –The Office will provide equal access to opportunities and resources for all people including special interest and marginalized groups.

List of Acronyms and Abbreviations

CoK	Constitution of Kenya
CSOs	Civil Society Organizations
CSR	Corporate Social Responsibility
EGR	Elections (General) Regulations, 2017
FBOs	Faith Based Organizations
FY	Financial Year
GE	General Election
GJLO	Governance, Justice, Law and Order
HR	Human Resource
ICT	Information and Communication Technology
IEBC	Independent Electoral and Boundaries Commission
IPPMS	Integrated Political Parties Management System
MTEF	Medium Term Expenditure Framework
ORPP	Office of the Registrar of Political Parties
PFMA	Public Financial Management Act
PPA	Political Parties Act
PPDT	Political Parties Dispute Tribunal
PPF	Political Parties Fund
PPLC	Political Parties Liaison Committee
PWDs	Persons with Disabilities
RPP	Registrar of Political Parties
SIG s	Special Interest Groups
SOPs	Standard Operating Procedures
SPAS	Staff Performance Appraisal System

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Foreword



The Office of the Registrar of Political Parties is established as a state office within the meaning of Article 260 of the Constitution of Kenya with the mandate of registration, regulation and funding of political parties. The ORPP is pleased to present this annual report in line with the requirement of Article 254 of the Constitution on reporting by Commissions and Independent Offices. It provides an important and critical assessment of the implementation of planned Office activities against set outputs as outlined in the 2021/2022 work plan.

As a critical player in the electoral process, the Office carried out various election related activities in readiness for the 2022 General Election. They include review of political parties election and nomination rules, certification of political party membership register, certification of membership status and symbols of independent candidates, certification of party lists and sensitization of various political parties organs, party aspirants and stakeholders, Civil Society Organizations, Faith Based Organizations, women, youth and Persons with Disabilities (PWDs) amongst others.

In a bid to strengthen ORPP legal and regulatory framework, the Political Parties Act, 2011 was amended through the enactment of Political Parties (Amendment Bill) 2022. The amendments to the Act sought to; enhance compliance of political parties with the PPA; clarify role of ORPP as founded on its mandate of regulating political parties activities, identify the role of ORPP in relation to independent candidates with a focus on confirming party membership status and suitability of symbols. In addition the amendments were expected to; address the overlap of electoral timelines; ensure that records used in elections including nomination rules and party membership register were certified by the Registrar of Political Parties before being submitted to Independent Electoral and Boundaries Commission (IEBC).


Further, the amendments acknowledged establishment of a Political Parties Management Information System (IPPMS) and reviewed the criteria on distribution of the Political Parties Fund to strengthen and institutionalize political parties. Due to these amendments, the political parties that qualified to receive the Fund increased from two (2) to forty eight (48). In essence, the amended Act endeavoured to implement Articles 38, 82, 85, 90, 91, 93, 103 and 194 of the Constitution.

To implement the amended Act, the Office upgraded the Integrated Political Parties Management System and on-boarded three (3) ORPP services of registration as members of political party of choice, resignation from political parties and checking of political parties' membership status

on the eCitizen platform. In addition, the Office rolled out Unstructured Supplementary Service Data (USSD) to enable members of public to access their party membership registration status and resign from a party using their own mobile device via USSD code *509#. The services ensure members of the public are only registered as members of a political party of their will and persons can resign from a political party using the smart phone.

The ORPP maintained high level of professionalism, integrity, impartiality and respect for the rule of law in discharging its functions. To enhance governance, efficiency and effectiveness in its operations, various documents were developed including Media Engagement Guidelines, Finance and Accounts Policy and Procedures Manual, Compliance Standard Operating Procedures, Records Management Policy, Resource Center Management policy and Kenya's Political Education Source book.

Finally, the office will continue to serve the public and discharge its mandate guided by the Constituion of Kenya, 2010, the political Parties Act, 2011 and all other applicable laws, regulations and policy guidelines. We urge our stakeholders and partners to continue cooperating with us towards the realization of a credible multiparty democratic system in Kenya.



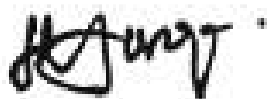
Ann N. Nderitu, CBS
Registrar of Political Parties/CEO

Acknowledgement

The ORPP recognizes support received from state actors, non-state partners and development partners in implementing its mandate in readiness for the 2022 General Election. Much appreciation to Parliament and The National Treasury and planning for the budgetary support in line with our proposals, which went a long way in enabling the Office effectively, carry out the election related activities.

The Office also appreciates the technical support from development partners including UN-Women, International (IDEA), National Democratic Institute (NDI), Oslo center and Electoral Law and Governance Institute for Africa (ELGIA). International Foundation for Electoral Systems.

Sincere thanks to ORPP Management and staff for their dedication, diligence and professionalism throughout the out the year. Their efforts to deliver assigned tasks with strict deadlines and often limited time is highly appreciated.



Ann N. Nderitu, CBS
Registrar of Political Parties/CEO

Executive Summary

The mandate of the ORPP is to register and regulate political parties as well as administer the Political Parties Fund. This report highlights achievements of the Office during the financial year 2021/22, analyses the budget performance, discusses challenges faced and make recommendations. Most of the activities undertaken were geared towards preparation for the 2022 General Election.

Chapter one provides a brief overview of the Office, mandate, strategic direction and the organizational structure. Chapter two highlights the achievements of the Office along the five (5) Key Result Areas of Registration and Documentation, Regulation of Political Parties, Institutional Capacity, Stakeholder Partnerships and Collaboration and Political Parties Participation in Elections as outlined in the 2020-2025 Strategic Plan. During the period under review, key achievements include Registration of fifteen (15) political parties; Reviewed nomination and election rules of sixty-seven (67) political parties and guided them on areas of non-compliance. In addition the Office on boarded three (3) ORPP services of registration as members of political party of choice, resignation from political parties and checking of political parties membership status on the eCitizen platform;

Other achievements; included Recruitment and deployment of fifty-five (55) county monitors and two hundred and ninety (290) constituency monitors to monitor political parties compliance with the political Parties Code of Conduct during the election period. Certified membership registers of eightyfour (84) political parties; regulated and monitored political party nominations; certified membership status and proposed symbols of 7,352 independent candidates; certified party lists of seventy-eight (78) political parties. The Office also held PPLC peace caravans and sensitization forums in thirteen (13) regions covering the entire country targeting Women, Youth and PWDs, media professionals, Boda Boda operators, and CSOs and FBOs.

Chapter three analyses the budget performance of the Office in implementing the three (3) sub-programmes of Registration and Regulation, Funding of Political Parties and Political Parties Liaison Committee (PPLC. It also indicates the resource requirements and allocation for the 2022/23-2024/25 Medium Term Expenditure Framework (MTEF) budget. Chapter four discusses the challenges faced and the recommendations.

One of the challenges was amendment of the Political Parties Act, 2011 too close to the general election thus affecting planning and implementation of general election activities.

CHAPTER ONE

INTRODUCTION

1.1 Background

The Constitution of Kenya (CoK), 2010 entrenches multiparty democracy founded on the national values and principles of governance contemplated to under Article 10. Further, under Article 38, the Constitution guarantees political rights including the right to form or participate in the formation of a political party and recruit members to a party. It envisages well-governed and managed political parties. The Political Parties Act, 2011 was enacted pursuant to provisions of Article 92 with regards management of political parties and ensuring they subscribe to the basic requirements under Article 91. These requirements including but not limited to having a national character, abiding by the democratic principles of good governance and promoting democracy through regular, free and fair elections and respecting the rights of all persons to participate in political processes.

The Political Parties Act, 2011 establishes the Office of the Registrar of Political Parties (ORPP) as a State Office within the meaning of Article 260 of the Constitution of Kenya, 2010. The Office envisions inclusive and credible democratic multi-party system that enhance good governance in Kenya. The ORPP promotes democratic political system that is issue-based, people-centered, result-oriented and accountable to the public as outlined the Third Medium Term Plan (MTP III) of Vision 2030.

1.2 Mandate

The Political Parties Act, 2011 established the Office of the Registrar of Political Parties (ORPP) under Section 33 with the mandate to register and regulate political parties, and administer the Political Parties Fund. The functions of the Office as outlined under section 34 of the Political Parties Act, 2011 are to;

- i). Register, regulate, monitor, investigate and supervise political parties to ensure compliance with the Political Parties Act, 2011
- ii). Administer the Political Parties Fund;
- iii). Ensure publication of audited annual accounts of political parties;
- iv). Verify and make publicly available the list of all members of political parties;
- v). Keep and maintain a register of political parties and the symbols of political parties;
- vi). Ensure and verify that no person is a member of more than one political party and notify the I.E.B.C. of his findings;
- vii). Certify that an independent candidate in an election is not a member of any registered political
- viii). Certify that the symbol intended to be used by an independent candidate in an election does not resemble the symbol of a registered political party;
- ix). Certify that the names appearing in a party list are the names of members of the political party presenting the party list;

- x). Train political party election agents upon the request and financing by the political party;
- xi). Investigate complaints received under this Act; and
- xii). Perform such other functions as may be conferred by the Political Parties Act, 2011 or any other written law.

1.3 ORPP organizational structure

The Political Parties Act, 2011 provides that the ORPP should be headed by Registrar of Political Parties deputized by three (3) assistant Registrars. During the period under review, the ORPP was headed by the Registrar deputized by two (2) Assistant Registrars in charge of the following Directorates;

- i). Registration and Field Services
- ii). Regulation and Compliance

The ORPP organizational structure is attached as annex I. Further to the attached structure, the Office has devolved its services and is present in seven (7) regions namely;

- i) Coast comprising Mombasa, Taita Taveta, Kwale, Kilifi, Tana River and Lamu counties.
- ii) Lower and North Eastern comprising Kitui, Machakos, Makueni, Garissa, Wajir, and Mandera counties.
- iii) Upper Eastern comprising Meru, Tharaka Nithi, Isiolo, Samburu and Marsabit counties.
- iv) Central comprising Nyeri, Kirinyaga, Murang'a, Laikipia and Embu counties.
- v) Central Rift comprising Nakuru, Baringo, Nyandarua, Kericho, Bomet and Narok counties.
- vi) North Rift comprising Turkana, West Pokot, Transnzoia, Elgeyo Marakwet, Uasin Gishu, Nandi counties.
- vii) Nyanza and Western comprising Kisumu, Migori, Homabay, Siaya, Kisii, Nyamira, Kakamega, Bungoma, Vihiga and Busia counties.

In its fiduciary responsible, the Office constituted the following committees:

- i). Top Management Committee / Plenary
- ii). Management Committee
- iii). Audit Committee
- iv). Budget Implementation Committee
- v). Human Resource and Administration Committee
- vi). Information, Communication and Technology (ICT) Steering Committee
- vii). Communication, CSR and Resource Centre Committee
- viii). Legal Standards Committee
- ix). Training and Development Committee
- x). Staff Mortgage and Car Loan Advisory Committee
- xi). Name Search and Registration Committee

1.4 ORPP Top Management



Ann N. Nderitu, CBS
**Registrar of
Political Parties**



CPA Florence Birya
**ARPP, Registration and
Field Services**



Ali Abdullahi Surraw
**ARPP, Regulation and
Compliance**

CHAPTER TWO: ACHIEVEMENTS FOR THE FINANCIAL YEAR 2021/2022

The Office achievements for the period under review were mapped along the five (5) Key Result Areas as set out in the 2020/2025 Strategic Plan;

- i). Registration and documentation of political parties
- ii). Regulation of political parties
- iii). Institutional capacity
- iv). Strategic partnerships and collaboration
- v). Political parties' participation in elections.

2.1 REGISTRATION AND DOCUMENTATION OF POLITICAL PARTIES

The Constitution of Kenya under Article 36 grants Kenyans the right to freedom of association, which includes the right to form, join or participate in the activities of an association of any kind. Article 38 provides for political right, which stipulates that all citizens are free to make political choices, which includes the right to form, or participate in forming a political party.

A political party that wishes to participate in a general election or by-election must register with the Office of the Registrar of Political Parties as provided for under the Political Parties Act, 2011. The registration process is twofold- provisional registration and full registration. The Act under section 4(2) empowers the ORPP to register an association of persons or an organization as a political party if it meets the basic requirements for political parties under Article 91 of the Constitution which provides that every political party shall;

- a) have a national character;
- b) have a democratically elected governing body;
- c) promote and uphold national unity;
- d) abide by the democratic principles of good governance, promote and practice democracy through regular, fair and free elections/nominations within the party;
- e) respect the rights of all persons to participate in the political processes including women, youth, persons with disabilities, elderly, ethnic and other minorities and marginalized groups;
- f) respect and promote human rights and fundamental freedoms and gender equality and equity;
- g) promote the objects and principles of the Constitution and the rule of law; and
- h) subscribe to and observe the Code of Conduct for Political Parties.

The ORPP is also mandated under Section 34 of the PPA, 2011 to keep and maintain a register of political parties and their symbols as well as verify and make publicly available the list of all members of political parties. The Office maintained and upgraded the political parties' database through the Integrated Political Parties Management System (IPPMS) and made the register

publicly available through the eCitizen platform and mobile application, USSD Code- *509#

2.1.1 Name and Symbol searches

In line with section 4b of the PPA, an association of persons or organization may apply in writing to the Registrar for the reservation of a name, symbol or slogan for a proposed political party. Where a name, symbol or slogan has not been reserved for a proposed or registered political party, the Registrar shall reserve the particulars in respect of the applicants for ninety (90) days.

The Office received one hundred and forty-three (143) name search applications and reservation requests for names and symbols from applicants intending to apply for registration. Review of the names and symbols were undertaken in line with section 8 of the PPA, 2011 where applications were rejected if the name or abbreviation or symbol;

- i). was obscene or offensive;
- ii). was the name, or an abbreviation of another political party that was registered under Political Parties Act 2011; or
- iii). so nearly resembled the name or symbol, or an abbreviation of the name of another political party registered under PPA or any other legal entity registered under any other written law.

Out of the one hundred and forty-three (143), sixty-three (63) were reserved/approved for use and eighty (80) name search applications were rejected for non-compliance with section 8 of the PPA. Similarly, of the 38 applications for proposed symbols which were reviewed twenty-eight (28) were reserved for use while ten (10) were rejected for non-compliance.

2.1.2 Registration of political parties

Registration of political parties' process is in two phases; Provisional registration and Full registration.

I. Provisional registration

The scrutiny for the applications involve ascertaining that the applications are in line with section 6 of the PPA, 2011, and in particular;

- i). Be signed by the applicants, of whom not more than two-thirds are of the same gender
- ii). Include signed minutes of the first meeting of the founding members of the political party
- iii). Set out the name, acronym, symbol and slogan
- iv). Set out the abbreviation of its name if the political party wishes to use an abbreviation /acronym
- v). Be accompanied by a copy of the constitution

- vi). Be accompanied by a statement of the ideology
- vii). Include an undertaking to be bound by the Political Parties Act 2011 and the Political Parties Code of Conduct
- viii). Be accompanied by the prescribed fee of Kshs 100,000

The Office published notices in the Kenya Gazette and two (2) newspapers of nationwide circulation within fourteen days of the receipt of the applications inviting objections from any person or any other political party concerning the registration of the name, symbol, colour of the political party, or any other issue relating to the registration of the political party. Applicants were issued with certificate for provisional registration once they fulfilled the requirements for provisional registration under section 6 of the PPA.



Sample newspaper notices published in the main dailies in the process of provisional registration

During the period under review, the Office scrutinized seven (7) applications out of which four (4) met the requirement and were approved for provisional registration. They are;

- i) Chama Changamko Kenya
- ii) Kenya Liberals Alliance Party
- iii) Vitendo na Sera Party
- iv) The We Alliance Party



A section of Democracy for the Citizens Party officials receive provisional certificate

II. Full Registration

In line with Section 5 (3) of the PPA, 2011, a provisionally registered political party is required to make an application for full registration before the lapse of 180 days from the date of provisional registration.

During the period under review, the Office received eighteen (18) applications for full registration. The applications were reviewed to ensure the applicant met the following conditions for full registration as outlined under section 7 of the PPA;

- a) it had recruited as members, not fewer than one thousand registered voters from each of more than half of the counties;
- b) the members referred above reflected regional and ethnic diversity, gender balance and representation of special interest groups;
- c) the composition of its governing body reflected regional and ethnic diversity, gender balance and representation of special interest groups;
- d) not more than two-thirds of the members of its governing body were of the same gender;
- e) it had demonstrated that members of its governing body met the requirements of Chapter Six of the Constitution and the laws relating to ethics;
- f) it had submitted to the Registrar;
 - i). a list of the names; addresses and identification particulars of all its members;
 - ii). the location of its head office;
 - iii). the location and addresses of the branch offices which shall be in more than half of the counties;
 - iv). the disaggregated data of its membership based on each of the components of special interest groups; and
 - v). the address of the official website of the political party.
- g) it had undertaken to be bound by this PPA and the Code of Conduct set out in the First Schedule of the Political Parties Act

The Office also conducted physical verification and inspection exercises of offices of the applicant provisional registration applications to ascertain that they had maintained the following records as outlined under section 17 of the PPA ;

- a) a register of its members in a form prescribed in the Second Schedule to the PPA
- b) a copy of the constitution, policies and plans of the political party.
- c) particulars of any contribution, donation or pledge of a contribution or donation, whether in cash or in kind, made by the founding members of the political party;
- d) estimates of the expenditure of the political party in accordance with the laws relating to public finance management;
- e) particulars of any property that belongs to the political party;
- f) the latest audited books of accounts of the political party showing the sources of the funds, membership dues, donations in cash or in kind, indirect contributions, assets and liabilities of the political party.

Findings and recommendations of the exercises were analyzed and decision regarding status of their applications communicated to the applicants.

The following fifteen (15) political parties were successfully registered and issued with certificate of full registration;

S/No	Political Party
1.	Green Thinking Action Party
2.	National Democracy Expansion Party
3.	Party of Growth and Prosperity
4.	Entrust Pioneer Party
5.	Unified Change Party
6.	Mabadiliko Party of Kenya
7.	Pamoja African Alliance
8.	Umoja Summit Party
9.	Kenya Union Party
10.	Tujibebe Wakenya Party
11.	Chama Cha Kazi
12.	Party for Peace and Development
13.	Chama ya Mapatano Kenya
14.	The Equitable Party
15.	Universal Unity Party



A section of Umoja Summit Party officials receiving full registration certificate at the ORPP headquarters

The number of fully registered political parties was ninety (90) as at 30th June, 2022.
List of fully registered political parties is attached as annex II

III. Registration of coalition political parties

The amended Political Parties Act, 2011 introduced the concept of coalition political party to mean a coalition that is registered by the Registrar as a political party. According to section 10 of the PPA, agreements for a coalition political party shall be deposited at least one hundred and twenty days (120) before a General Election. The Office received two (2) applications for the formation of a pre-election Coalition Political Party, namely;

- Badilisha Coalition Party
- Azimio la Umoja-One Kenya Coalition Party



Proposed Badilisha Coalition party officials submit their coalition agreement

The coalition political parties and the constituent parties are shown in the table below;

Table 2.1: Coalition political parties and the constituent parties

S.No	Name of Coalition Party	Constituent Parties	Date of Application
1.	Azimio la Umoja-One Kenya Alliance (Azimio	1. Jubilee Party (JP) 2. Orange Democratic Movement (ODM) 3. Wiper Democratic Movement (WDM) 4. Kenya African National Union (KANU) 5. National Rainbow Coalition (NARC) 6. National Rainbow Coalition- Kenya (NARC-KENYA) 7. Muungano Party (MP) 8. Maendeleo Chap Chap (MCCP) 9. Democratic Action Party-Kenya (DAP-K) 10. Devolution Empowerment Party (DEP) 11. United Party of Independent Alliance (UPIA) 12. United Democratic Movement (UDM) 13. United Progressive Alliance (UPA) 14. Pamoja African Alliance (PAA) 15. Kenya Union Party (KUP) 16. United Democratic Party (UDP) 17. Movement for Democracy and Growth(MDG) 18. Kenya Reform Party (KRP) 19. Chama cha Uzalendo (CCU) 20. Party for Peace and Democracy (PPD) 21. National Liberal Party (NLP) 22. People's Trust Party (PTP) 23. Ubuntu People's Forum (UPF) 24. Party of National Unity (PNU) 25. Labour Party of Kenya (LPK) 26. Party for Growth and Prosperity (PGP)	9th April, 2022
1.	Badilisha Coalition (Badilisha	1. Agano Party (AP) 2. The New Democrats (ND)	9th April, 2022

The Office reviewed the submitted agreements and the documents thereto in line with Section 10 of the Political Parties Act, 2011. One (1) application – Azimio la Umoja-One Kenya Coalition Party- was approved and registered.



A section of proposed Azimio la Umoja One Kenya Alliance officials present their coalition agreement documents to Registrar for scrutiny

IV. Formation of coalition of political parties

Sections 9 of the PPA prescribes that coalition agreement entered into before an election shall be deposited with the Registrar at least three (3) months before that election. During the period under review, the Office received and reviewed four (4) applications for formation of pre-election coalition agreements. The coalition agreements are as indicated in the table below;

Table 2.2: Coalition agreements and the constituent parties

S. No	Name of the Coalition	Constituent Parties	Date of Application
1.	The National Eagles Alliance (TENA)	1. Justice and Freedom Party (JFP) 2. Unified Change Party (UCP)	8th May, 2022
2.	Ukombozi wa Majimbo (Ukombozi)	1. Umoja Summit Party (USP) 2. Shirikisho Party of Kenya (SPK) 3. Kenya African Democratic Union – Asili (KADU-Asili)	7th May, 2022
3.	Badilisha Coalition (Badilisha)	1. Agano Party (AP) 2. The New Democrats (ND) 3. Peoples Party of Kenya (PPK)	9th May, 2022

S. No	Name of the Coalition	Constituent Parties	Date of Application
4.	Kenya Kwanza Alliance (KKA)	1. United Democratic Alliance (UDA) 2. Amani National Congress (ANC) 3. Forum for the Restoration of Democracy-Kenya (FORD-K) 4. Chama Cha Kazi (KAZI) 5. Communist Party of Kenya (CPK) 6. Devolution Party of Kenya (DPK) 7. Economic Freedom Party (EFP) 8. Farmers Party (FP) 9. The Service Party (TSP) 10. Tujibebe Wakenya Party (JIBEBE) 11. Umoja na Maendeleo Party (UMP)	8th May, 2022

The Office reviewed the deposited agreements to ensure compliance with section 9 and in particular on the contents of coalition as outlined under the third schedule of the PPA. Upon review one coalition agreement - Kenya Kwanza Alliance- was approved.

2.1.3 Maintained a secure, reliable and verifiable database of political parties

The ORPP is mandated to maintain an accurate and up to date register of political parties, their members and symbols and ensure that no person is a member of more than one political party at the same time. The Office continued to facilitate this mandate by maintaining a secure, reliable and verifiable database of political parties through the Integrated Political Parties Management System (IPPMS).

The management system contains disaggregated data of political parties including political party memberships, party officials and signatures, party symbols and colours, party funding, bank accounts details, and records of assets and liabilities amongst other features.

During the period under review, the Office collaborated with The National Treasury and on-boarded the following ORPP services;

- i). political party membership recruitment;
- ii). resignation from a political party and
- iii). checking of membership status on the eCitizen platform.

This was meant to ensure that the IPPMS is up to date with regards to membership details of political parties and no person is recruited as a member of a political party without his/her consent.



The former ICT Cabinet Secretary, Joe Mucheru, Registrar of political parties, stakeholders and a section of ORPP staff during the launch of ORPP services on eCitizen.

The Office sensitized key stakeholders including Secretaries-General of all fully registered political parties on ORPP services on-boarded services on eCitizen.



Secretaries General of political parties in a sensitization forum on ORPP services on-boarded on eCitizen.

As at 30th June 2022, the political parties membership was 24,772,301 comprising 14,631,815 (61.18%) male and 9,430,841 (38.82 %) female

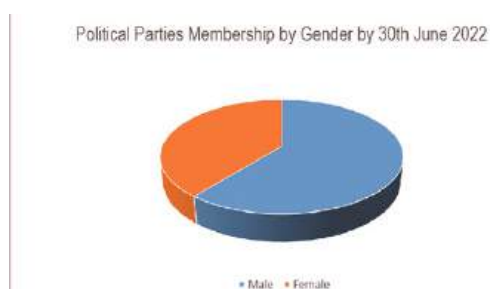
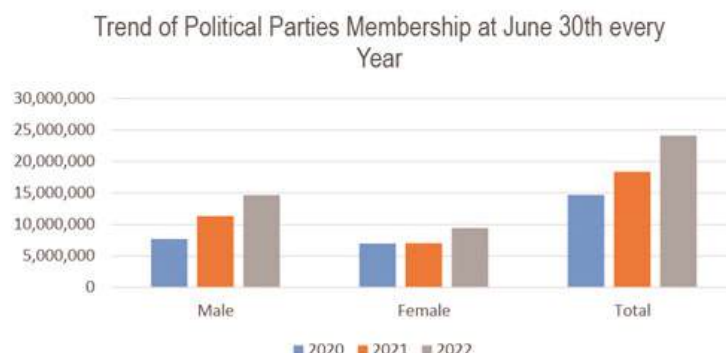


Table 2.1:Representation of political parties membership by gender.

As at 30th June	2020	2021	2022
Male	7,667,165	11,326,816	14,631,815
Female	6,953,128	6,999,798	9,430,841
Total	14,680,414	18,326,614	24,772,301

Table 2.1: Trend of Political Parties Membership



2.1.4 Upgrade of IPPMS

During the period under review, the Office made the following upgrades to the IPPMS;

a) Implemented the following application programming interface (API) integration;

- Integration with Integrated Population Registration System (IPRS). The IPRS holds validated identification details of all Kenyans, It was therefore critical to integrate IPPMS with IPRS to ensure that details of party members recruited by parties are validated. It also ensured that persons creating accounts for application as independent candidates or checking their membership registration status on IPPMS do not provide wrong details.
- Integration with eCitizen platform. This was aimed at enhancing the credibility of the membership database and providing an easy access to various services the Office provides to the public. The Office was able to make the membership register publicly available while protecting Personal Identifiable Information such as identification number, date of birth, and gender. Members of the public were able to check membership status, resign from a party and join a party of their choice. This ensured that the Office had a clean register that only contain people who have been registered willingly.
- Integration with SMS gateway. The purpose of this integration was to allow a person who was being registered in a political parties to receive an SMS requesting him/her to give consent before being registered in a party.

b) Upgraded the login feature of IPPMS to enable users self-register to access services, reset password and access services.

- c) Configured the system to improve the validation mechanism of IPPMS including ensuring that Identity card (ID) numbers and names of recruited members' match.
- d) Developed Unstructured Supplementary Service Data (USSD) to enable members of public to access party membership registration status and resign from a party using the USSD code *509#

The said upgrades resulted to IPPMS' enhanced transparency, efficiency and accountability and actualize making publicly available the list of all members of political parties in line with section 34 (d) of the PPA, 2011. The upgraded IPPMS system enabled the ORPP to discharge its functions of;

- a) Certification of political party membership registers for purposes of participating in party nominations and the general election. Section 38C of the PPA provides that political parties intending to conduct nomination to use certified party membership register. Applicant political parties were issued with the certified membership registers within the stipulated timelines.
- b) Certification of membership status and proposed symbols of independent candidates. To ensure effective and efficient discharge of this function, the Office;
 - Developed and rolled out the Independent Candidates Management System which was linked to the IPPMS thereby enabled applicants to upload proposed symbols and download provisional certificate. This system complemented the manual certification of independent candidates.
 - Rolled out pay bill number 8039455 for purposes of payment of KES 500, being the prescribed fee.
- c) Certification of membership status of members in the party lists. The political parties provided both soft and hard copies of the proposed party lists. The IPPMS was utilised in checking the membership status of the members in the party lists.

2.2 REGULATION OF POLITICAL PARTIES

During the period under review, the Office exercised its mandate to regulate and supervise political parties to ensure continuous compliance with the PPA, 2011 and relevant laws. The following activities were undertaken in fulfillment of this mandate.

2.2.1 GUIDANCE AND FACILITATION OF CHANGE OF POLITICAL PARTIES' PARTICULARS

The Office received and effected requests of change of political parties' particulars including constitution, name of the party, name and address of any party official, symbol, slogan or colour or the address and physical location of the head office or country office. Notices of the intended change were published in one newspaper of nationwide circulation, political party's official website and Kenya Gazette within stipulated legal timelines. The table below outlines change of particulars of political parties that were received and effected during the period under review:

Table 2.3: Change of party particulars

S/No	Nature of Change	No of Political parties
1.	Officials	16
2.	Party Name	9
3.	Abbreviation	3
4.	Symbol	11
5.	Colours	9
6.	Slogan	2
7.	Constitution	15
8.	Head Office	5
9.	Postal Address	2

Annex III provides the parties whose change of particulars were effected

2.2.2 Compliance audit

Political parties are required to maintain compliance standards attained at the point of full registration through their corporate existence. The Office conducted continuous supervision and quarterly compliance audits of all fully registered political parties to ensure compliance in the following areas;

- i) Contents of party constitution to ensure conformance with section 9 of the PPA and specifically with the second schedule to PPA. The schedule provides the specific areas that shall be included in any party constitution.
- ii) The ORPP verified and made publicly available the register of members of political parties. The Office also ascertained in line with section 7, whether political parties had the statutory membership of not fewer than 1,000 members who are registered voters in at least each of 24 counties.

- iii) Composition of the governing bodies with regards to the two-thirds gender rule, ethnic representation and diversity and inclusion of Special Interest Groups (SIGS).
- iv) Meetings of the party organ at the national and county level and holding of internal party elections. In line with the Second Schedule, Rule 7 of the PPA, 2011, a political party is expected to have a governing body in place that manages the running of the party and makes or ratifies major decisions of the political party. The Office ascertained that the regularity of party meetings is in line with their respective party constitutions. Article 91 (1) (b) of the Constitution of Kenya provides that every political party is required to have a democratically elected governing body. Further, Second Schedule, Rule 7 of the PPA, 2011, requires political parties to provide procedure for election of members of the governing body. The Office ascertained regularity and manner in which internal elections were held as outlined in the respective party constitutions.

Table 2.4: Status of political parties' compliance as at February 2022

S/No.	Compliance Issue	No. of Compliant Parties	No. of Non- Compliant Parties
1.	Constitution	3	80
2.	Statutory Membership	58	25
3.	Governing Body	67	16
4.	National Delegates Conference and party elections	68	15

Non-compliant political parties were informed in writing on compliance breaches and guided on how to remedy those breaches with specific timelines failure to which could lead to deregistration.

2.2.3 Review of nomination and election rules

The Political Parties Act, 2011, Section 3(1A) provides that, “a political party shall promote inclusiveness, democracy and participation of the people in the nomination of candidates for elections. In addition, Section 27 (1) of the Elections Act, requires political parties to submit their nomination rules to the Independent Electoral and Boundaries Commission (IEBC) at least six (6) months before the nomination of its candidates.

The ORPP is required to certify the nomination rules before they are submitted to the Commission. Every political party is expected to nominate its candidates for election at least ninety (90) days before an election in accordance with its constitution and rules.

In fulfilling its role, the Office guided and advised political parties on their existing elections and nominations rules before the same were submitted to the IEBC as per the set deadline. During the review of the elections and nominations rules, the following key activities were undertaken;

a) Development of the Review Checklist

In order to ascertain if the elections and nomination rules of a political parties were in line with the Kenyan Constitution, electoral laws and party constitution, the Office developed a checklist to assist in reviewing the rules of all fully registered political parties.

The checklist highlighted twelve (12) key issues to be contained in elections and nomination rules. These were;

- i) Political party elections and nominations organ;
- ii) Procedure for identification of candidates for party elections;
- iii) Procedure for election of party officials;
- iv) Procedure for identifying aspiring candidates for party primaries;
- v) Officials to oversee party nominations (primaries);
- vi) Procedure for party nominations;
- vii) Procedure for nomination of candidates to party lists;
- viii) Procedure for non-competitive nominations process;
- ix) Code of Conduct for nominations;
- x) Campaign guidelines;
- xi) Internal Dispute Resolution Mechanisms / Appeals procedure; and
- xii) Finances / fees to be paid for the various party nomination tickets.

The stakeholders were taken through the checklist for validation and an internal pilot testing where it was reviewed further to ensure that all aspects envisaged by the law and good democratic practices were incorporated.

b) Sensitization of political parties on the checklist

The Office sensitized political parties, as the main stakeholders in the process, on the contents of the checklist in preparation of submission of their rules to the IEBC. Sixty-seven (67) representatives of political parties were sensitized.



Sensitization of political parties' representatives on the nomination and election rules checklist

c) Review of Political Parties Elections and Nomination Rules

The Office established Election and Nomination Rules Committee to conduct the review of the rules of all fully registered political parties. The review process entailed a perusal of the physical nomination and election rules to verify whether they were in line with the Constitution and other laws. A summary of the findings of the review process is listed below:

- i) Some political parties' election and nomination rules were contained in the party constitution. The parties were advised to separate the same.
- ii) Although most political parties made provision for the organ responsible for the party elections and nominations, the rules were not clear on the operational procedures and the composition of the organs.
- iii) Most political parties did not provide for finances/fees to be paid by the various candidates including any exemptions to the SIGs.
- iv) Most political parties did not provide mechanism for dispute resolution in relation to elections and nominations.
- v) Most political parties did not make provision for Campaigns Guidelines.
- vi) Procedure for non-competitive nomination was not provided by most political parties.

Table 2.5: Results of the review of the nomination and election rules

S/No.	Issues	Number of political parties compliant (out of 67 political parties that submitted their rules)
1.	Party Elections and nomination organ	40
2.	Procedure for identification of candidates for party election	40
3.	Procedure for election of party officials	47
4.	Procedure for identifying aspiring candidates for party primaries	54
5.	Officials to oversee party primaries	49
6.	Procedure for party nominations	45
7.	Procedure for nomination of candidates for party lists	24
8.	Procedure for non-competitive nomination rules	44
9.	Code of conduct for nominations	27
10.	Campaign Guidelines	33
11.	Internal dispute resolution mechanism/ appeal procedure	30
12.	Finance/ fees	31

d) Submission of Elections and Nomination Rules to IEBC

The Office sent letters to the political parties communicating on areas on non-compliance. Upon further review of the revised rules, all the sixty-seven political parties were found to be compliant and were certified by the Registrar before submission to the IEBC.

2.2.4 Development of Compliance Standard Operating Procedures

The Office developed a draft Compliance Standard Operating Procedures (SOPs) in a bid to achieve efficiency, quality output and uniformity of performance, while reducing miscommunication and failure to comply with the regulations. The SOPs are aimed at strengthening the institutional capacity of ORPP as well as the political parties as important governance institutions in the promotion of multi-party democracy.



A section of staff during development of Compliance Standard Operating Procedures

The Standard Operating Procedures cover the following compliance processes;

- i) Quarterly compliance audit and reporting
- ii) Process of effecting changes to political party particulars
- iii) Inspection of political parties' records
- iv) Procedure for resignation of political party members
- v) Submission and publication of the political parties' financial statements
- vi) Procedure for review of merger and coalition agreements
- vii) Dissolution of a coalition
- viii) Enforcement of the Code of Conduct
- ix) Investigation of offences under the Political Parties Act, 2011.
- x) Deregistration of political parties

2.2.5 Monitoring of nominations by political parties

The Office conducted monitoring of the political party nominations across the country to ensure compliance with the Act. The following aspects were monitored;

- i) The mode of party nominations;
- ii) The conduct of the party nominations (Direct or indirect) in line with Section 38F and 38G of the PPA, and as communicated by the political parties; and
- iii) The membership registers used by the political parties for purposes of the nominations.

2.2.6 Strengthened ORPP legal and regulatory framework

The Office spearheaded legal reforms based on lessons learnt from the implementation of Political Parties Act, 2011 through the following;

a) Amendment to the Political Parties Act, 2011.

The Political Parties (Amendment) Bill, 2022 sought to; enhance compliance of political parties with the law; provide for the roles and functions of political parties; clarify role of ORPP as founded on its mandate of regulating political party activities and clarify role of ORPP in party nominations. The amendments were also required to address the overlap of electoral timelines and ensure that records used in elections including nomination rules and party membership register were certified by ORPP.

In addition the amendments were to; anchor in law the ORPP role in relation to Independent Candidates with a focus on confirming party membership status and suitability of symbols, review criteria on distribution of the Political Parties Fund to strengthen and institutionalize political parties. In developing the above Bill, the Office engaged stakeholders that offered proposals to enrich them.

The stakeholders consisted of; political parties (Secretaries-General and Political Parties Liaison Committee); State Actors (comprising the Independent Electoral and Boundaries Commission, Judiciary Committee on Elections; Political Parties Disputes Tribunal, National Gender and Equality Commission, Council of Governors and the Office of the Attorney General. Non-State Actors (engaged include Election Observation Group (ELOG), Crawn Trust, Siasa Place, and the Constitution and Reform Education Consortium (CRECO). The Bill was approved by the Parliament and assented by the President into law on 28th January, 2022 as amended on 11th February 2022.

b) Development of Political Parties (Membership) Regulations, 2021.

Section 49(2) of the Political Parties Act, 2011 empowers the Registrar of Political Parties to make Regulations on regulating activities of political parties and further prescribe forms for carrying out

the provisions of the Act. The Regulations provide for the step-by-step process of recruitment of party members including the requirement of continuous update of the membership register and protection of personal data in line with the Data Protection Act, 2019. The regulation provided for;

- i) Systematic use of technology in implementing the Political Parties Act, 2011 including recruitment and resignation.
- ii) Management of data of provisionally registered political parties that have not complied with the provisions of Section 7 of the Political Parties Act, 2011 in terms of proceeding to the full registration status.
- iii) Removal from the register the membership details of a person who has ceased to be a member of a political party by resignation, expulsion, death or revocation of citizenship.
- iv) Mechanism through which members of one party are transferred to another in case of a merger.

The regulations were approved by Parliament and published in the Kenya Gazette through Legal Notice No, 260 Supplement No.233 of 21st December 2021.

2.2.7 Litigation

The Office was involved in various cases at the Political Parties Disputes Tribunal, High Court, and Court of Appeal as a Respondent, Appellant, or as an interested party. The table below shows the number of cases at the various levels.

Table 2.6: Number cases the ORPP was involved in at Tribunal/ High Courts

S/No	Tribunal\ High Court	Number
1	PPDT	16
2	High Court	21
	Total	37

The respective cases and their status are attached as Annex IV.

2.3 INSTITUTIONAL CAPACITY

The enhancement of institutional capacity encompasses staff establishment, staff training and development, development of ORPP working documents, conducive work environment and improved corporate image.

2.3.1 Staff establishment

During the period under review, the Office endeavoured to attract and recruit staff in various positions. Three (3) staff exited while two (2) were recruited on contractual basis. Unfortunately, the Office also lost two (2) staff over the same period and is in the process of seeking replacements for the vacated positions as per the law. To enhance staff establishment, the Office advertised ten (10) vacant positions, conducted shortlisting and interview of eligible candidates. The recruitment will be finalised in the subsequent financial year.

As at 30th June 2022, the staffing level stood at eighty (80) against an optimal staffing level of two hundred and thirty-five (235).

Table 2.7: ORPP Staffing Level as at 30th June 2022

Particulars	Total Number of Employees	Male	Female	Persons with Disability
State Officer	1		1	0
Pensionable Employees	74	39	35	1
Contractual Employees	5	2	3	0
Total	80	41	39	1

In order to implement its role of monitoring political party electoral activities for the 2022 General Election, the Office also advertised, shortlisted and recruited fifty-five (55) County Monitors and two hundred and ninety (290) Constituency Monitors. Specific roles of the monitors include;

- i) Monitoring compliance of political parties to the Constitution of Kenya, 2010, Political Parties Act, 2011 and Political Parties Code of Conduct at the county and constituency Level;
- ii) Liaising with relevant government agencies in implementation of the Political Parties Code of Conduct;
- iii) Providing training support to political parties;
- iv) Sensitizing political parties and candidates on the Political Parties Code of Conduct and other relevant laws;
- v) Verifying membership status for aspirants;
- vi) Preparing monthly reports on election monitoring activities; and
- vii) Engaging with ORPP stakeholders at the county and constituency level.

An induction programme for the successful candidates was held in six (6) cluster regions across the country sensitizing the monitors on the mandate of ORPP and its role in elections, legal framework in management of political parties, their roles and responsibilities, reporting structure and ORPP Code of Conduct among others.



County & Constituency Monitors induction

2.3.2 Staff training

In a bid to motivate and retain qualified and competent staff, the Office undertook a training needs assessment and implemented the following training and development programmes.

Table 2.8: Training and development programmes undertaken

S/No	Programme	No. of staff trained	Male	Female
1.	Induction of newly recruited staff	20	12	8
2.	Induction of County and Constituency Monitors	345	226	119
3.	End year staff training on HR matters; • Crisis management • Organization structure • Stress management • Office information and records	82	41	41
4.	Professional Mediation Training	1	-	1
5.	Integrated Payroll Personal Development (IPPD)	4	3	1
6.	Training of Risk Champions			

2.3.3 ORPP corporate publications

The strategic objective of the Office is to ensure competitive and issue based political parties that meet the requirements of Article 91 of the Constitution of Kenya. To enhance effective discharge of its mandate and functions, the Office developed the following critical working documents;

a) Publication and launch of the 2020/2025 ORPP Strategic Plan

The launch of the Strategic Plan brought together various stakeholders, state and non-state actors and media.



Former ICT Cabinet Secretary Joe Mucheru, (L) unveils the ORPP Strategic Plan as the Registrar Ms Ann Nderitu (R) and PPLC Chairperson and other stakeholders witness the unveiling at KICC, Nairobi.

b) Launch of ORPP services on eCitizen platform.

The Office partnered with the National Treasury and on-boarded three (3) services on the platform namely; check of membership status, registration to a political party and membership resignation. The availability of the services on the platform provided digital space as an alternative method of recruitment and resignation of members from a political party.

c) Development of Compliance Standard Operating Procedures

The SOPs act as guidelines for the compliance processes and reduce the possibility of missed steps or other errors that may impact the quality of the political parties' compliance processes to ensure consistency and predictability.

d) Development of Records Management Policy

This policy provides clarity on management of ORPP mail and electronic record systems, classification and indexing, records use, maintenance and access. The policy is geared towards attainment of the strategic objective of quality management and good corporate governance practices by ensuring compliance to relevant statutory laws, regulations, circulars and best practices.

e) Development of draft Finance and Accounts Policy and Procedures manual

The manual will guide on day-to-day operations as the Office seeks to effectively and efficiently utilize resources allocated for purposes of achieving its vision and strategic objectives.

The manual sets out processes, procedures, rules and regulations governing financial transactions, recording, processing and reporting and also provides clear lines of responsibility as well as standardize processes in financial management and accounting.

f) Development of Resource Center Policy

The Resource Center mission is to provide information services that support's ORPP's mandate through building and maintaining of a vital collection of information materials and resources. The policy operationalizes the Resource Center by providing structure for management of vast collection to address diverse information needs. It covers areas which include, digitization and institutional repository, access by internal and external stakeholders, Code of Conduct, copyright and privacy, and health and security.

2.3.4 Enhanced ORPP corporate image

The Office employed the following interventions to create awareness of its mandate, boost its perspective with internal and external stakeholders and thus improve its corporate image.

a) Development of Media Partnerships

The ORPP signed a memorandum of understanding with the Kenya Editors Guild and the Kenya Union of Journalist which encompass dissemination of information between the Office and partners and also jointly build on capacity building activities.

b) Internal and external newsletters

The Office developed, designed and disseminated newsletters for internal and external publics to inform of its activities and maintain a corporate repository.



In addition, the ORPP produced and internally disseminated twelve (12) internal news bulletins to enhance internal communication engagement.

c) Management of communication platforms.

The Office continually reviewed, generated and updated/uploaded content onto ORPP official platforms. This ensured presence of functional and interactive avenues -website, social media and corporate email, core for stakeholder engagement and their service.

d) Branded headquarters and regional offices

The Offices were branded with entrance signages, pull-up banners, snapper frames with mission, vision, mandate and service charters, display racks and info graphic on frozen grass and print materials. The Office also procured promotional and print materials that were used during various stakeholder activities and forums for purposes of corporate branding and positioning.

e) Countrywide campaign on national and community/faith-based radios and televisions

The Office Implemented countrywide campaign on national and community/faith-based radios and televisions to create awareness of the functions of the ORPP with focus on the membership services on-boarded on eCitizen. The messaging and format were structured to ensure meeting of audience -needs across demographics. The awareness creation campaign ran on twenty-four (24) local and faith-based FM stations, seven (7) local TV stations, three (3) national radios and five (5) national television stations.

f) Citizens' Service Delivery Charter into Swahili

The ORPP Citizen Service Delivery Charter was translated to Swahili version and both versions were printed and availed at service points at the headquarters and across seven county offices.

g) Media engagements

The ORPP Conducted a series of mainstream interviews on media stations that addressed topical issues such as registration of political parties, enforcement of Code of Conduct for Political Parties, amendment to the Political Parties Act, 2011, ideologies of political parties, Internal Dispute Resolution Mechanisms among other areas.



Registrar of Political Parties, Ann N. Nderitu together with the then IEBC Commissioner, Prof Abdi Y. Guliye at Citizen TV live morning show discussing 2022 General Election preparedness.

h) Agricultural Society Kenya Trade Fairs/Shows

The Office participated in three (3) ASK shows in Nakuru, Machakos and Meru counties. These shows provided unique opportunities for showcasing the ORPP brand, sensitizing the general public on Office mandate and political rights.



ORPP showcases at Nakuru National show in June 2022

2.3.5 Strengthening prudent financial management and reporting

The ORPP in its financial operations was guided by chapter 12 of the Constitution on Public Finance and the enabling provisions of Public Finance and Management Act, 2012.

a) Financial reporting

The Office executed timely financial reporting, monitored expenditure of voted funds and absorptions of allocated funds. During the year, the Office prepared and submitted quarterly expenditure reports to the Controller of Budget and the National Treasury. In addition, statement of income and expenditure, statement of financial position and cash flow statement for Financial Year 2020/2021 were submitted to the Auditor General within the statutory timelines. The books of accounts were audited by the Auditor General and the Office issued with unqualified audit opinion certificate.

b) Audit and publication of political parties' financial statements

In line with section 29 of the PPA, the Office monitored and ensured publication of political parties' sources of funds, income and expenditure and assets and liabilities. Further, in line with section 31, the Office also verified that all fully registered political parties submitted their financial statements to the Auditor General within three (3) months after the end of the financial year. The Office conducted capacity building of political parties on preparation and presentation of financial statements as required by the International Accounting Standards (IAS), prudent financial reporting and timely submission of financial statement to Auditor -General.

2.3.6 Strengthening quality management and good governance systems of ORPP

During the year under review, the Office monitored compliance with internal controls and strengthened the Internal Audit Function and Audit Committee

a) Risk assessment and verification of assets of ORPP regional offices

The Office conducted a verification and assessment of its seven regional offices. These county offices were assessed on risks, physical status of the offices, physical assets verification, stores management and maintenance of financial records. The audit assessment report highlighted the risks faced by the respective regional offices and proposed the mitigation strategies.

b) Risk Framework

The Management and the Audit Committee members were sensitized on risk assessment and mitigation measures, that culminated in the development of ORPP Risk Management Register.

During the year under review, the Office received a commendation letter for an unqualified audit opinion for the year ended 30th June 2022.



REPUBLIC OF KENYA
THE NATIONAL TREASURY & ECONOMIC PLANNING



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THE NATIONAL TREASURY
P.O. Box 30007 - 00100
NAIROBI

Date: 20th March, 2023

Ms. Anne Njeri S. Nderitu
Registrar of Political Parties
Office of the Registrar of Political Parties
NAIROBI

Dear *Madam Nderitu*

**COMMENDATION LETTER FOR AN UNQUALIFIED (CLEAN) AUDIT OPINION
FOR THE YEAR ENDED 30TH JUNE 2022**

Reference is made to a copy of the report of the Auditor General on the financial statements of the Office of the Registrar of political parties for the year ended 30th June 2022 in which the Auditor General expressed an **unqualified (clean) audit opinion** on the financial statements.

The purpose of this letter therefore, is to commend you and your team for the efforts you made to ensure that the financial statements of the Office of the Registrar of Political Parties presented, in all material respects, the financial position of Office of the Registrar of Political Parties as at 30th June 2022 and of its financial performance and its cash flows for the year then ended, in accordance with IPSAS.

This commendation also serves to urge you to maintain the momentum and ensure that your Financial Statements for the year ended 30th June 2023 also remain unqualified.

We look forward to you sharing the experiences and mentoring other MDAs on the sound accounting and financial reporting practices.

Yours *Sincerely*

DR. CHRIS K. KIPTOO, CBS
PRINCIPAL SECRETARY/NATIONAL TREASURY

Commendation letter to ORPP from unqualified audit report for F/Y ended 30th June 2022

2.4 STRATEGIC PARTNERSHIPS AND COLLABORATION

The Office continued to enhance linkages and synergies with partners and stakeholders in readiness for the 2022 General Election.

2.4.1 Tripartite dialogue platform

The Office continued to leverage on the Political Parties Liaison Committee (PPLC) to promote and enhance dialogue between ORPP, IEBC and political parties. The PPLC is crucial in fostering public participation, inclusivity, respect for diversity and inter and intra democracy between and within political parties.

During the period under review, PPLC held various plenary and steering committee meetings. The committee meetings deliberated on the following issues: Peace and conflict resolution; campaigns best practices; Voter and civic education; Onboarding of ORPP services on eCitizen; Election preparedness by ORPP and IEBC and Political Parties preparedness towards the General Election



Registrar of Political Parties addressing participants during a PPLC forum

In preparation for the 2022 General Election the Office coordinated the rollout of the PPLC peace conferences and caravan processions across twenty-four (24) counties clustered into six (6) regions Mombasa, Kisumu, Nakuru, Eldoret, Nyeri and Machakos. The PPLC conferences brought together PPLC members and members of public drawn from all the fully registered political parties. The participants were sensitized on areas such as Code of Conduct for Political Parties, role of ORPP in electoral processes, IEBC election preparedness, electoral timelines, role of political parties in ensuring peaceful campaigns and elections.

The caravan's processions dubbed "Uchaguzi sio Uadui" aimed at enhancing public messaging on peaceful elections, provide voter education as well as elicit interest and appeal for the citizens' participation in elections and other electoral/political processes. Key stakeholders such as the

media, political parties, security personnel, National County Administration Officials, IEBC, NCIC, Inter Religious Council and student organizations participated in the conferences and caravan processions.



Flagging off of the PPLC peace caravan procession in Mombasa.

2.4.2 Stakeholder engagement

During the period under review, the Office worked closely with state and non-state partners, in the execution of its mandate and preparations for the 2022 General Election. The table below indicates the areas of collaboration with various stakeholders.

Table 2.9: Stakeholders and areas of engagement

S/No.	Stakeholder	Area of engagement
1.	The National Treasury	<ul style="list-style-type: none"> • Budget disbursement • Onboarding of ORPP services on eCitizen • Adherence to financial guidelines and circulars
2.	Parliament	<ul style="list-style-type: none"> • Enactment of Proposed Political Parties (Amendment) Bill, 2021 and the Political Parties (Membership) Regulations, 2021 • Budget allocation
3.	The Attorney General	<ul style="list-style-type: none"> • Amendment to the PPA, 2011
4.	The Auditor General	<ul style="list-style-type: none"> • Submission of financial statements

S/No.	Stakeholder	Area of engagement
5.	IEBC	<ul style="list-style-type: none"> • Amendment to the PPA, 2011 • Review of Election and nomination rules • Submission of party membership register • Regulation of Party nominations • Clearance of independent candidates • Monitoring of verification of voter register • Monitoring of Registration of candidates • Nomination of party lists • Training of political parties election agents
6.	Political Parties Disputes Tribunal (PPDT)	<ul style="list-style-type: none"> • Dispute resolution
7.	International Institute of Democracy and Electoral Assistance (IDEA)	<ul style="list-style-type: none"> • Capacity building of ORPP staff • Training of Political Parties Liaison Committee (PPLC) women and youth leaders • Training of political parties women leagues
8.	UN Women	<ul style="list-style-type: none"> • Training of political parties Elections Board
9.	OSLO center	<ul style="list-style-type: none"> • Launch of Strategic Plan and ORPP services on eCitizen • Training of ORPP risk champions
10.	Electoral Law and Governance Institute for Africa (ELGIA)	<ul style="list-style-type: none"> • Development of Internal audit charter, Audit committee charter and strategic plan
11.	Hanns Seidel Foundation	<ul style="list-style-type: none"> • Development of the Political Education Source Book
12.	The International Foundation for Electoral Systems (IFES)	<ul style="list-style-type: none"> • ORPP capacity building
13.	Media	<ul style="list-style-type: none"> • Public/political education • Access to information
14.	Security Agencies	<ul style="list-style-type: none"> • Vetting of applicants for political party registrations • Monitoring political parties compliance with law during electioneering period • Provisional of physical security to personnel and Office installations.

The Office was involved in various stakeholder engagement and sensitization forums in readiness for the General Election and capacity build target groups such as media professionals, youth in informal sector (bodaboda operators), Civil Society and Faith Based Organizations and Special Interest Groups including Women, Youth and PWDs.

The sensitization forums were held in thirteen (13) counties. Trainers included officials from ORPP, IEBC, and independent consultants with different areas of expertise. The participants were sensitized on overview of ORPP mandate & functions, responsible and fair media coverage, ORPP interventions towards peaceful electoral process, IEBC election preparedness, Electoral and Political Parties Code of Conduct, voting process, managing electoral outcomes and election security. The overriding objective of the forums was to promote inclusion and ensure peaceful election.



A youth sensitization forum in Machakos

2.5 POLITICAL PARTIES PARTICIPATION IN ELECTIONS

2.5.1 Development and implementation of Roadmap to 2022 elections

The Office constituted the 2022 General Election Planning Committee which developed an Election Operation Plan and oversaw its implementation. The terms of reference for the committee was to;

- a) Review ORPP activities before, during and after 2017 General Election
- b) Determine in detail the role of ORPP in elections
- c) Prepare comprehensively the role of political parties in elections
- d) Develop the 2022 General Election ORPP Operation Plan with clear timelines and well spelt out activities
- e) Develop clear strategies on encouraging involvement of Special Interest Groups (SIGs) in elections
- f) Review training instruments/materials in line with legal reforms

- g) Develop budget for all activities
- h) Hold monthly meetings to monitor and evaluate progress and advise the accounting officer

The activities undertaken and supervised by ORPP in preparation for the August 2022 GE are indicated in Annex v.

2.5.2 Preparation of political parties to participate in elections

During the period under review, the Office undertook the following activities geared towards attainment of this objective.

a) Certification of political party membership registers

Political parties applied for certification of membership registers which were scrutinized to ensure that the members of applicant party did not belong to any other political party. Membership registers of eighty-two (82) political parties were certified.

b) Certification of membership status and proposed symbols of independent candidates

Article 85 of the Constitution of Kenya provides that any person is eligible to stand as an independent candidate for an election if that person is not a member of a registered political party and has not been a member for at least three months immediately before the date of the election. The ORPP is mandated to certify that an independent candidate in an election is not a member of any registered political party. The Office is also required to confirm that the proposed symbol that an independent candidate wishes to use does not resemble that of another political party.

A total of 7,352 independent candidates were issued with certificates for onward submission to the IEBC for clearance and participation in the General Election.

c) Monitoring of the verification of voter register

As a critical player in the electoral process, the Office monitored the verification of voter register by IEBC in all forty-seven counties. A monitoring tool for the verification exercise was developed and utilized during the monitoring. The tool captured the following key issues: identification of the Verification Centre, Identification of verification clerks, accessibility of the verification centres to PWDs, availability of voter verification material, documentation used to identify voters, duration for the voter verification process and number of voters verified amongst others. Some of the key findings from monitoring exercise included low turn up of voters for verification which led to most counties resorting to door to door verification in order to verify more voters. In addition voter educators were deployed to assist in sensitizing the voters on the significance of the exercise.



A section of ORPP officials monitoring voter register verification exercise in Rwanda

d.) Monitoring of Registration of candidates

Article 88 (4) (f) of the CoK mandates IEBC to conduct registration of candidates for election. The registration of candidates was done by Registration officers at the constituency, county and national levels. Candidates were required to among things provide;

- a) Duly filled statutory declaration form 19, Electoral Code of Conduct and EACC self-declaration form
- b) Duly filled nomination paper with proposers and seconders
- c) Original and copy of nomination certificate for party sponsored aspirants
- d) Clearance certificate, particulars and symbols by independent aspirants
- e) Original and certified copies of ID of the candidate, proposers and seconders
- f) Registration fee in banker's cheque
- g) Draft campaign schedule

As the regulator of political parties, the role of ORPP in the registration exercise was to check party membership status of the political party aspirants/ independent candidates, proposers and seconders.



ORPP teams up with IEBC in a registration of candidates exercise at Garissa Township constituency

e) Certification of party nomination list

The Constitution of Kenya (Article 90), provides for election for seats in Parliament and County Assemblies through party lists nomination by political parties represented in Parliament and County Assemblies. These seats are allocated to political parties in proportion to the total number of seats won by candidates to the political party at the General Election. Further, pursuant to section 35 of the Elections Act, political parties are required to submit party lists to IEBC at least forty-five (45) days before the date of the General Election. Political parties are required to submit the party list to ORPP for certification at least fourteen days before the submission to the IEBC. As the custodian of the register of members of political parties, political parties and their symbols, the Office certified that the names appearing in a party list are the names of members of the political party presenting the list.

Political Parties were required to submit their party lists to ORPP for certification in the following categories:

- a) National Assembly party list of twelve (12) nominees to the National Assembly;
- b) Senate (Women) party list of sixteen (16) women nominees to the Senate;
- c) Senate (Youth) party list of two (2) youth nominees to the Senate;
- d) Senate (Persons with disability) party list of two (2) persons with disability nominees to the Senate;
- e) Forty-seven (47) County Assembly (Marginalized Group) Party List each representing a county and separately consisting of eight (8) marginalized group nominees to the County Assembly;
- f) Forty-seven (47) County Assembly (Gender) Party List each representing a county and separately consisting a number of nominees equal to the number of wards in the respective county.

Upon receipt of the lists, the Office verified to ascertain that the nominees' party membership status belonged to the political party presenting the list. Party lists of seventy-eight (78) political parties were certified.

2.5.3 Political parties' capacity building

In a bid to strengthen and prepare political parties for 2022 General Election, the Office carried out capacity building programmes listed below. Some of the programmes were aimed at promoting inclusive and democratic participation of the people in the political and electoral processes including ensuring that composition of political parties governing bodies reflect regional and ethnic diversity, gender balance with regard to the two-thirds gender rule and representation of Special Interest Groups.

a) Development of Kenya's Political Education Source Book

The development of the Source book adopted a holistic approach to ensure successful capacity strengthening of political parties as important institutions of governance. Key focus areas in the Source book include Legal framework governing Political Parties, membership of political parties, political party organization and management, Political Party Fund administration, coalitions and mergers, party nominations, conflict resolution and appropriate response to election outcome.

The Source book is a training tool that can also be used to train political parties' officials to strengthen governance and institutionalization of political parties. During the period under review, the Office undertook the following capacity building programmes;

b) Sensitization forum with Political Parties' Persons Living with Disability Representatives

The meeting was attended by fifty-four (54) PWDs representatives of political parties

The objective of the workshop was to;

- i) Equalize opportunities through strengthening the role of PWDs leaders in political parties in order to promote inclusion.
- ii) Promote meaningful engagement of PWDs in political party processes
- iii) Ensure that the representatives engage in mobilizing their masses so that they can actively participate in political processes from the grassroots level
- iv) Facilitate sharing of relevant information with PWDs leadership in Political Parties in readiness for the 2022 GE.
- v) Discuss barriers affecting PWDs participation in political and electoral processes and the way forward



Participants from the Political Parties during a PWD's Leaders sensitization forum

Key topical areas discussed in the fora were; Political parties' processes, Involvement of Special Interest Groups in political processes, role of ORPP in promoting inclusion within political parties, role of PWD leaders in political parties, perspective of PWDs inclusion and barriers to meaningful participation such as societal stigma, discrimination, high cost of politics, poor accountability

and policy administration rights. Recommendations proposed include legal reforms and need for more inclusive meetings that bring on board PWD representatives drawn from election and political party management bodies such as ORPP and IEBC.

c) Sensitization of political parties' youth representatives drawn across the parties.

The sensitization workshop was attended by eighty (80) participants. The objective of the meeting was to;

- i) Strengthen the role of youth leaders in political parties in order to promote inclusion.
- ii) Promote meaningful engagement of youths in political party process.
- iii) Facilitate sharing of relevant information with youth leadership in political parties in readiness for the 2022 GE.

The participants were taken through the following thematic areas; political parties processes, level of inclusion of SIGs in political processes, role of youth leaders in political parties, perspective of youth inclusion and barriers to meaningful participation, roadmap to 2022 General Election and aspirant requirements.

d) Training of national women Chairpersons for political party leagues.

The training was attended by sixty (60) women drawn from various political parties. The facilitators were drawn from ORPP, Independent Electoral and Boundaries Commission (IEBC) and National Cohesion and Integration Commission (NCIC). The overall objective of the training was to strengthen the political and electoral processes through capacity building of women leaders to enhance inclusion.



A National Women training session on gender mainstreaming of political parties

Participants were taken through various topical areas which included; legal framework governing elections and barriers to meaningful participation of women in politics, gender mainstreaming within political parties, conflict management, the role of political parties women leagues in support

of women participation in political parties and electoral processes activities among others.

Recommendations proposed include;

- i) Formation of interparty women caucus to facilitate sharing of information and ideas between political parties
- ii) Need for ORPP to conduct gender audit for the political parties
- iii) Need for all parties to establish women leagues which are semi-autonomous and which should feed into the top party organs for ease of decision making
- iv) Increased advocacy against all forms of discrimination targeting women
- v) The ORPP to devise strategies for the attainment of 2/3 gender rule within the parties from a regulatory perspective
- vi) The ORPP and like-minded partners to plan for more capacity building programmes for women in political party's leadership.

e) Training of Political Parties Liaison Committee (PPLC) women leaders

The purpose of this training was to capacity building women in their leadership roles within political parties. Fifty-eight (58) women leaders were trained. Specific objective of the workshop was to;

- i) Enhance PPLC women leadership role and position them for political leadership
- ii) Re-establish women caucuses for networking and information sharing
- iii) Interrogate barriers affecting women roles and access to the top positions with an aim of coming up with strategies to counter the barriers
- iv) Discuss on strategies to increase safety of women during the entire electoral cycle.

In the forum, participants were taken through the following key thematic areas; Roadmap to 2022 GE, election timelines and aspirants requirements, legal frameworks governing elections, barriers to meaningful participation of women in politics and gender mainstreaming within political parties. Resolutions adopted during the meeting include re-looking gender representation in PPLC plenary and steering meetings, enforcement of the Political Parties' Code of Conduct with penalties and continuous capacity building programmes for PPLC women.



PPLC women leaders sensitization workshop at Panari hotel, Nyahururu

f) Training of Political Parties Aspirants and Members of County Assemblies.

In line with its mandate, the Office rolled out capacity-building programmes for political party aspirants and members of county assemblies across the country. The main objective of the training was to bridge the aspirants' knowledge gap concerning the amended Political Parties (Amendment) Act, 2022, Political Parties Code of Conduct, requirements for elective positions, electoral timelines, managing political and electoral outcomes and their role in promoting free and fair elections. This was meant to prepare aspirants for the party nominations and the General Election.

The table below illustrates the number of Aspirants and member of County Assemblies trained by Gender

S/No	Participants	Male	Female	Total
1	Aspirants	1,960	806	2,766
2	Members of County Assemblies	351	84	435
	Total	2,311	890	3,201



Plenary session during the Political Parties Aspirants sensitization

g) Training of Political Parties National Election Boards.

Political parties are required to have a distinct organ/body to discharge the mandate of selection of party candidates to participate in internal party elections and national elections. To enhance the board members' capacity in readiness for the August 2022 GE, the Office organized and trained Elections Boards of all fully registered political parties. Key among the issues which the participants were taken through included;

- i) Role of the party's Elections Boards
- ii) Lessons from the past elections and ways to improve future elections

- iii) Key electoral timelines
- iv) Update on the legal reforms on amendments to PPA
- v) Update on ICT reforms on party membership through the upgrade of the IPPMS and onboarding of ORPP services E-citizen
- vi) Role of ORPP in elections.
- vii) Political Parties Code of Conduct.

h) Training of Political Parties Internal Dispute Resolution Committees.

The PPA, 2011 under the Second Schedule provides for the contents of the constitution of a political party key among them being Internal Dispute Resolution Mechanism in line with Article 47 and 50 of the Constitution of Kenya. Further, Section 40(3) of the Act provides that a coalition agreement should also provide for such a mechanism. To enhance the capacity of the committee members in readiness for the August 2022 General Election, the Office trained members of Internal Dispute Resolution Mechanism Committees of all fully registered political parties on their role, key electoral timelines, update on the party membership reforms, role of ORPP in elections and Political Party Code of Conduct.

i) Training of Political Parties/Candidates Agents

The ORPP carries out various capacity building programmes of political parties to enhance compliance with the Political Parties Act. Section 34 (fe) mandates the Office to train political party election agents upon the request and financing by the political parties. In discharging this responsibility, the Office carried out training of political party national and county chief agents. The agents were trained on their roles and responsibilities, Dos and Don'ts, Political Party Code of Conduct, election day process and procedures and communication protocol. A total of one thousand seven hundred and thirty-five (1,735) agents were trained across the country.

CHAPTER THREE: BUDGET PERFORMANCE

The Office had an approved budget allocation of Kshs. one billion, nine hundred and sixty-one million, six hundred and ninety-six thousand, seven hundred and fifty shillings (Kshs. 1,961,696,750) during the financial year 2021/2022. The allocation was increased to Kshs. 2,345,720,850 (two billion three hundred forty-five million seven hundred twenty thousand eight hundred fifty) during supplementary estimates No. 1. During supplementary estimates No. 2 of FY2021/2022, the allocation was further increased to Kshs. 3,314,720,850 (three billion three hundred fourteen million seven hundred twenty thousand eight hundred fifty shillings).

Table 3.1: Table below indicates the change in budget allocation during the financial year.

Estimate	Budget Allocation
Printed Estimates	1,961,696,750
Supplementary Estimates No. 1	2,345,720,850
Supplementary Estimates No. 2	3,314,720,850

The budget allocation comprises of Kshs. 805.35 million for ORPP operations, Kshs. 2,475.26 million for Political Parties Fund and Kshs. 34.11 million for Political Parties' Liaison committee.

3.1 Budget Performance by sub-programme

The Office budget implements one (1) programme; Registration, Regulation and Funding of Political

Parties. The programme comprises of three sub-programmes namely:

- i) Registration and Regulation of Political Parties;
- ii) Funding of Political Parties; and
- iii) Political Parties Liaison Committee (PPLC).

The table below indicates the budgetary provision and actual expenditure as at 30th June 2022 by sub-programmes.

Table 3.2: Approved Budget Vs Actual Expenditure as at 30th June 2022 by Sub- programmes

Sub-Programme	Approved Estimates (Kshs. M)	Approved Net Estimates (Kshs. M)	Expenditure (Kshs. M)	Percentage Absorption Rate
Current Expenditure	FY 2021/22	FY 2021/22	FY 2021/22	FY 2021/22
Registration and Regulation	805.35	805.35	668.76	83.03%

Funding of Political Parties	2,475.26	2,475.26	2,475.26	100%
Political Parties Liaison Committee	34.11	34.11	30.01	87.98%
Total Expenditure Vote	3,314.72	3,314.72	3,174.03	95.75%

As indicated in table 3.2 above, the absorption rate for the sub-programmes on Registration and Regulation as well as Political Parties Liaison Committee was 83.03% and 87.98% respectively as at 30th June 2022. The two sub-programmes did not achieve 100% absorption because of lack of exchequer and delay in procurement of some of items. The sub-Programme on Political Parties' Fund achieved 100% abortion as the full-approved budget allocation was received and disbursed to the qualifying political parties.

3.2 Budget performance by Economic Classification

The Office budget is categorized into economic items namely; compensation to employees, use of goods and services, grants and other transfers, non-financial assets and financial assets. The table below indicates the budgetary provision and actual expenditure as at 30th June 2022 by economic classification.

Table 3.3: Approved Budget Vs Actual Expenditure as at 30th June 2022

Item	Approved Estimates (Kshs. M)	Approved Net Estimates (Kshs. M)	Expenditure (Kshs. M)	Percentage Absorption Rate
Current Expenditure	2021/22	2021/22	2021/22	2021/22 (Dec. 2021)
Compensation to employees	234.04	234.04	229.98	98.26%
Use of goods and services	544.27	544.27	431.22	79.22%
Grants and other transfers (PPF)	2,475.26	2,475.26	2,475.26	100%
Non-financial assets	61.15	61.15	37.57	61.44%
Total Expenditure Vote	3,314.72	3,314.72	3,174.03	95.75%

As at 30th June 2022, the cumulative expenditure for the Office was Kshs. 3,174.03 million against a full year budget allocation of Kshs. 3,314.72 million. This translates to 95.75 percent absorption rate.

The absorption rate for the items on use of goods and services and non-financial assets were below 100% absorption because of lack of exchequer and delay in procurement of the various goods and services. The expenditure on the item on compensation to employees was below 100% because the Office experienced staff exits through retirement and resignation.

3.3 Political Parties Fund

The Political Parties Fund is established under section 24 of the Political Parties Act, 2011. During the FY2021/22, the Fund was allocated Kshs. 2,475.26 million, out of which Kshs. 1,575.26 million was for disbursement to qualifying political parties in line with the criteria set out under section 25 of the PPA while Kshs. 900 million was to cater for court award to the Orange Democratic Movement (ODM). During the period under review, a total of Kshs. 2,475.26 million was received and disbursed as indicated in table 3.4 below.

Table 3.4: Distribution of Political Parties Fund as at 30th June 2022

S/No	Party name	Budget Provision for PPF	Total Funds Disbursed as at 30.06.2022
1.	Jubilee Party (JP)	1,020,104,806.73	1,020,104,806.73
2.	Orange Democratic Movement (ODM)	1,331,392,193.27	1,331,392,193.27
3.	5% for PPF Adm.	123,763,000.00	123,763,000.00
	Total	2,475,260,000.00	2,475,260,000.00

**The amount includes Kshs. 900 million disbursed during the FY2021/22 for court award to ODM.*

3.4 Preparation of Medium Term Expenditure Framework (MTEF) for FY 2022/2023 – 2024/2025

The ORPP participated in the MTEF budgetary process for the period 2022/2023 – 2024/2025 under the Governance, Justice, Law and Order (GJLO) sector. In the 2022/2023 financial year, the Office had requested for Kshs. 5,969.85 million out of which Kshs. 1,354.21 million was to cater for ORPP operations, Kshs. 4,500 million for the Political Parties Fund (PPF) and Kshs. 115.64 million for the Political Parties' Liaison Committee. The Office was allocated Kshs. 2,126.85 million in FY2022/2023 in the printed estimates, out of which Kshs. 634.36 million catered for ORPP operations, Kshs. 1,475.00 million for Political Parties' Fund and Kshs. 17.49 million for the Political Parties' Liaison Committee

.Tables 3.5 and 3.6 shows the office resource requirements and allocation by sub-programmes and economic classification respectively.

Table 3.5: Resource requirements and proposed allocation by sub-programmes

Sub-pro- gramme	Resource Requirements			Allocation		
	2022/23	2023/24	2024/25	2022/23	2023/24	2024/25
Current Expenditure						
Registration and Regulation	1,354.21	926.52	929.48	634.36	550.30	587.56
Political Parties Fund	4,500.00	4,500.00	4,500.00	1,475.00	1,475.30	1,475.30
Political Parties Liaison Committee	115.64	103.24	104.24	17.49	17.03	18.42
Total Expenditure Vote	5,969.85	5,529.76	5,533.72	2,126.85	2,042.63	2,081.28

Table 3.6: Resource requirements and budget allocation by economic classification

Economic Classification	Resource Requirement			Budget Allocation		
	2022/23	2023/24	2024/25	2022/23	2023/24	2024/25
Sub-Programme 1: Registration and Regulation of Political Parties						
Current Expenditure	5,969.85	5,529.76	5,533.72	2,126.85	2,042.63	2,081.28
Compensation of Employees	337.25	322.93	339.46	283.35	285.00	291.44
Use of Goods and Services	959.6	576.53	563.36	347.07	249.98	282.65
Grants and Other Transfers	4,500.00	4,500.00	4,500.00	1,475.00	1,475.30	1,475.30
Non- financial	173.00	130.30	130.90	21.43	32.35	31.89
Financial	-	-	-	-	-	-

Economic Classification	Resource Requirement			Budget Allocation		
Capital Expenditure	-	-	-	-	-	-
Acquisition of Non-Financial Assets	-	-	-	-	-	-
Capital Grants to Government Agencies	-	-	-	-	-	-
Other Development	-	-	-	-	-	-
Total Programme	5,969.85	5,529.76	5,533.72	2,126.85	2,042.63	2,081.28

CHAPTER FOUR: CHALLENGES AND RECOMMENDATIONS

The Office faced the following challenges and proposed recommendations hereunder to address them.

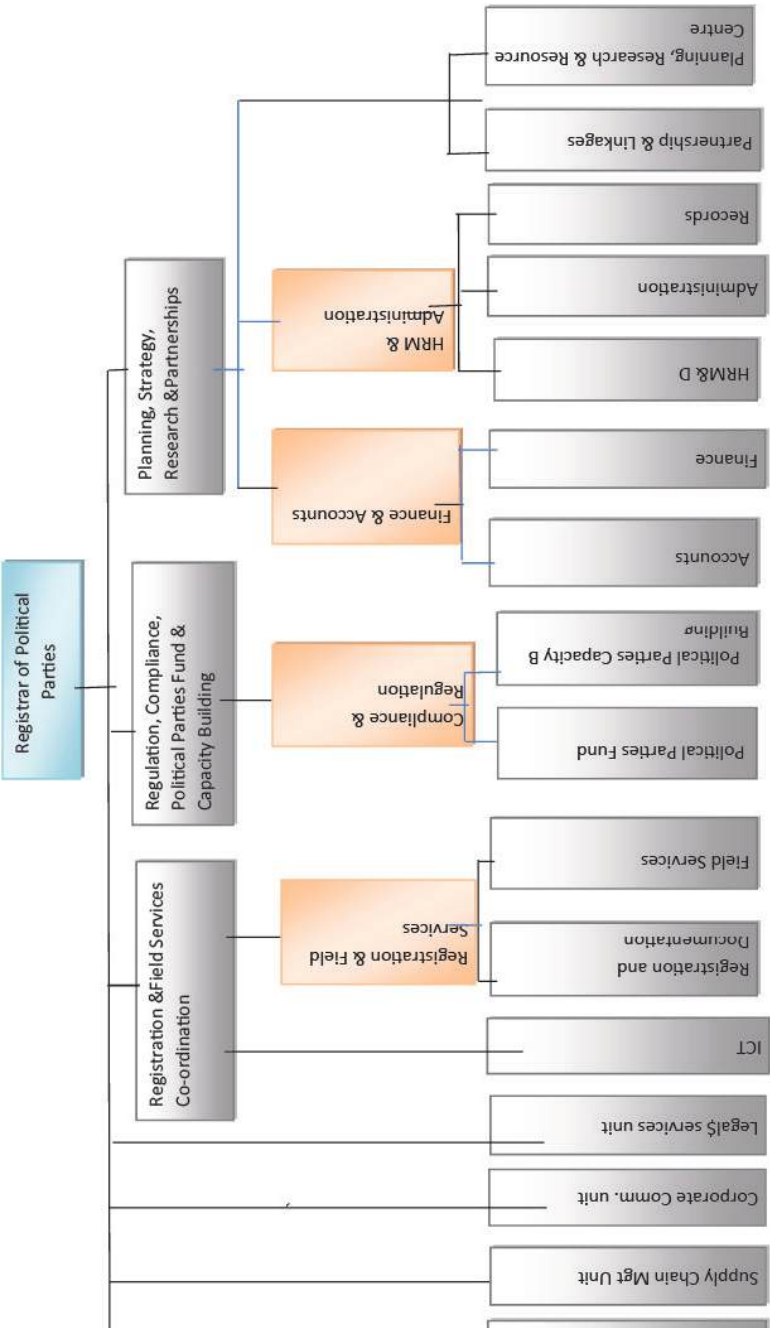
4.1 Challenges

- a) Delay in exchequer affecting implementation of Office activities and programmes.
- b) Clearance of pending bills as first charge as directed by the National Treasury adversely affecting approved budget
- c) Inadequate staff. The Office continues to operate below the approved staff establishment of two hundred thirty-five (235), with the current staffing level standing at eighty (80). During the period under review, the Office sought and obtained authority from the National Treasury to recruit ten (10) additional staff. The positions were advertised, eligible candidates shortlisted and interviewed. Recruitment will be finalized in the FY 2022/23.
- d) Section 24 of the Political Parties Act, 2011 stipulates that the Political Parties Fund shall receive “such funds not being less than zero point three percent of all the national government’s share of revenue as divided by the annual Division of Revenue Act enacted pursuant to Article 218 of the Constitution as may be determined by the National Assembly”. In the 2021/22 financial year, the Fund was allocated (Kshs 2,475.26 million) which was below the anticipated 0.3% of the revenue collected by the national government as may be provided by the Parliament.
- e) Amendment of the Act too close to the elections thus affecting planning and implementation
- f) Limited ORPP presence at the counties. The Office is in the process of establishing Offices in Kakamega, Nyahururu, Garissa, Malindi and Kitale.



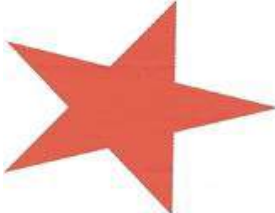




4.2 Recommendations

- a) The need for the Office to Continuously liaise with the National Treasury for prompt release of exchequer
- b) Continuously liaise with the National Treasury and Public Service Commission for recruitment of additional staff
- c) The need for National Treasury to comply with the provision of PPA, 2011 on Political Parties Funding. The amount allocated for PPF is below the stipulated 0.3% of national revenue collected.
- d) The need for ORPP to Continuously engage with Parliament and relevant stakeholders for timely enactment of the Act.







Annex I: ORPP Organizational Structure











Annex II: List of fully registered political parties as at 30th June 2022

S/No.	CODE	PARTY NAME	ABBREV	SYMBOL	SYMBOL
1.	001	NATIONAL RAINBOW COALITION KENYA	NARC-KENYA	Flower	
2.	002	THE NATIONAL VISION PARTY	NVP	Light House	
3.	003	THE LABOUR PARTY OF KENYA	LPK	Star	
4.	005	MWANGAZA TU PARTY	MTP	Nyumba	
5.	007	PARTY OF INDEPENDENT CANDIDATES OF KENYA	PICK	Child	
6.	008	DEVOLUTION EMPOWERMENT PARTY	DEP	Bus	
7.	009	KENYA NATIONAL CONGRESS	KNC	Key	








S/No.	CODE	PARTY NAME	ABBREV	SYMBOL	SYMBOL
8.	010	MAZINGIRA GREENS PARTY OF KENYA	MGPK	Tree	
9.	011	NATIONAL DEMOCRATIC MOVEMENT	NDM	Green Compass	
10.	012	WIPER DEMOCRATIC MOVEMENT	WDM	Umbrella	
11.	013	DEMOCRATIC PARTY OF KENYA	DP	Lantern	
12.	014	PARTY OF NATIONAL UNITY	PNU	Two Torches with Flames	
13.	015	UNITED DEMOCRATIC ALLIANCE	UDA	Wheelbarrow	




S/No.	CODE	PARTY NAME	ABBREV	SYMBOL	SYMBOL
14.	017	AGANO PARTY	AGANO	Lamb	
15.	019	KENYA SOCIAL CONGRESS	KSC	Broom	
16.	021	ORANGE DEMOCRATIC MOVEMENT	ODM	Orange	
17.	022	PEOPLES PARTY OF KENYA	PPK	Microphone	
18.	023	FORUM FOR RESTORATION OF DEMOCRACY - KENYA	FORD -KENYA	Lion	
19.	025	PROGRESSIVE PARTY OF KENYA	PPOK	Battery Torch	







S/No.	CODE	PARTY NAME	ABBREV	SYMBOL	SYMBOL
20.	027	JUBILEE PARTY	JP	Dove	
21.	028	MAENDELEO DEMOCRATIC PARTY	MDP	Makasi	
22.	029	NATIONAL RAINBOW COALITION	NARC	Traditional African Torch (Mwenge)	
23.	030	KENYA AFRICAN DEMOCRATIC UNION - ASILI	KADU -ASILI	Coconut Tree	
24.	031	KENYA PATRIOTS PARTY	KPP	Wheel	
25.	032	COMMUNIST PARTY OF KENYA	CPK	Sickle and Hammer	
26.	033	KENYA AFRICAN NATIONAL UNION	KANU	Cockerel	

S/No.	CODE	PARTY NAME	ABBREV	SYMBOL	SYMBOL
27.	034	SAFINA	SAFINA	Safina	
28.	036	CHAMA CHA UZALENDU	CCU	Whistle	
29.	037	NATIONAL AGENDA PARTY OF KENYA	NAPK	Teacher	
30.	038	PEOPLES EMPOWERMENT PARTY	PEP	Elephant	
31.	039	PEOPLES DEMOCRATIC PARTY	PDP	Traditional African Banjo	
32.	040	THE NEW DEMOCRATS	TND	Bridge	

S/No.	CODE	PARTY NAME	ABBREV	SYMBOL	SYMBOL
33.	041	UNITED DEMOCRATIC MOVEMENT	UDM	GOAT	
34.	042	SHIRIKISHO PARTY OF KENYA	SPK	Fish	
35.	044	PARTY OF DEMOCRATIC UNITY	PDU	Drum	
36.	045	UMOJA NA MAENDELEO PARTY	MPK	Factory	
37.	046	UNITED PARTY OF INDEPENDENT ALLIANCE	UPIA	Antelope	
38.	047	FARMERS PARTY	FP	Maize Plant	
39.	048	ECONOMIC FREEDOM PARTY	EFP	Acacia Tree	

S/No.	CODE	PARTY NAME	ABBREV	SYMBOL	SYMBOL
40.	049	FEDERAL PARTY OF KENYA	FPK	Fist	
41.	050	MUUNGANO PARTY	MUUNGANO	Two Interlocking Rings	
42.	051	NATIONAL PARTY OF KENYA	NPK	Book	
43.	052	JIRANI MZALENDU ASILI PARTY OF KENYA	J-MAPK	Kiatu	
44.	054	CHAMA CHA MASHINANI	CCM	The Trumpet	
45.	055	ALLIANCE FOR REAL CHANGE	ARK	Aeroplane	
46.	056	FORUM FOR REPUBLICAN DEMOCRACY-ASILI	FORD-ASILI	Two fingers Raised	










S/No.	CODE	PARTY NAME	ABBREV	SYMBOL	SYMBOL
47.	058	REPUBLICAN LIBERTY PARTY	RLP	The Horse	 THE HORSE
48.	059	ROOTS PARTY OF KENYA	RPK	The Tree	
49.	60	VIBRANT DEMOCRATIC PARTY	VDP	Eagle	
50.	061	UBUNTU PEOPLES FORUM	UPF	Thumps Up	
51.	062	AMANI NATIONAL CONGRESS	ANC	Olive Branch	 AMANI NATIONAL CONGRESS
52.	063	DEVOLUTION PARTY OF KENYA	DPK	Tap with running water	

S/No.	CODE	PARTY NAME	ABBREV	SYMBOL	SYMBOL
53.	064	UNITED DEMOCRATIC PARTY	UDP	Shield	
54.	065	KENYA REFORM PARTY	KRP	Mechanical Gear	
55.	066	PEOPLES TRUST PARTY	PTP	Arrow	
56.	067	MAENDELEO CHAP CHAP PARTY	MCCP	Road	
57.	068	DEMOCRATIC CONGRESS	DC	Butterfly	
58.	069	LIBERAL DEMOCRATIC PARTY	LDP	Satellite Dish	

S/No.	CODE	PARTY NAME	ABBREV	SYMBOL	SYMBOL
59.	070	GREEN CONGRESS OF KENYA	GCK	Green Trees	
60.	071	NATIONAL LIBERAL PARTY	NLP	Giraffe	
61.	072	MOVEMENT FOR DEMOCRACY AND GROWTH	MDG	A Half Scale of Justice	
62.	073	ALTERNATIVE LEADERSHIP PARTY OF KENYA	ALPK	Burning Candle	
63.	074	UKWELI PARTY	UP	Sugar Cane	
64.	075	EMPOWERMENT AND LIBERATION PARTY	ELP	Tushikane	
65.	076	THIRDWAY ALLIANCE KENYA	TAK	Camel	

S/No.	CODE	PARTY NAME	ABBREV	SYMBOL	SYMBOL
66.	077	JUSTICE AND FREEDOM PARTY	JFP	Hand Holding Freedom Torch	
67.	078	GRAND DREAM DEVELOPMENT PARTY	GGDP	Sack of Dreams	
68.	079	UNITED GREEN MOVEMENT	UGM	Unity of Purpose	
69.	080	USAWA KWA WOTE PARTY	UKW	Cow and Milking Can	
70.	081	UNITED PROGRESSIVE ALLIANCE	UPA	Motorcycle	
71.	082	THE SERVICE PARTY	TSP	Red Heart Encircled in Blue	
72.	083	NATIONAL ORDINARY PEOPLE EMPOWERMENT UNION	NOPEU	Ladder	

S/No.	CODE	PARTY NAME	ABBREV	SYMBOL	SYMBOL
73.	084	NATIONAL RECONSTRUCTION ALLIANCE	NRA	Eagle	
74.	085	DEMOCRATIC ACTION PARTY - KENYA	DAP-K	Leopard	
75.	086	PARTY FOR PEACE AND DEMOCRACY	PPD	Triangle	
76.	087	CHAMA CHA KAZI	KAZI	Overall Coat	
77.	088	TUJIBEBE WAKENYA PARTY	JIBEBE	Buffalo	
78.	089	KENYA UNION PARTY	KUP	Two vertical ticks	
79.	090	UMOJA SUMMIT PARTY	USP	Chungu	
80.	091	PAMOJA AFRICAN ALLIANCE	PAA	African Hut	
81.	092	MABADILIKO PARTY OF KENYA	MAPK	Honey Bee	

S/No.	CODE	PARTY NAME	ABBREV	SYMBOL	SYMBOL
82.	093	ENTRUST PIONEER PARTY	EPP	Padlock and Chain	
83.	094	PARTY OF GROWTH AND PROSPERITY	PGP	Encircled Trophy	
84.	095	GREEN THINKING ACTION PARTY	GTAP	Growing Honey	
85.	096	NATIONAL DEMOCRACY EXPANSION PARTY	NDEP	Blue Water Tank on White background	
86.	097	UNIFIED CHANGE PARTY	UCP	Blue Oval with party initials	
87.	098	UNIVERSAL UNITY PARTY	UUP	Crown	
88.	099	CHAMA YA MAPATANO OF KENYA	CYMK	Globe Red, Black and White	
89.	100	THE EQUITABLE PARTY	TEP	Weighing scale	
90.	101	AZIMIO LA UMOJA ONE KENYA COALITION PARTY	Azimio	Five Stars against a blue background in the midst of the party name	

Annex III: Political Parties Change of Particulars

S/No.	Political party	Nature of change
1.	Devolution Empowerment Party	Officials
2.	United Democratic Movement	
3.	Ubuntu Peoples Party	
4.	Kenya Reform Party	
5.	United Democratic Alliance	
6.	Umoja na Maendeleo Party	
7.	Ukweli Party	
8.	National Liberal Party	
9.	Party For Peace And Development	
10.	Chama Cha Uzalendo	
11.	Maendeleo Chap Chap	
12.	Peoples Trust Party	
13.	Usawa Kwa Wote	
14.	Democratic Party of Kenya	
15.	Farmers Party	
16.	Peoples Empowerment Party	
17.	United Progressive Alliance	Party name
18.	Ubuntu Peoples Party	
19.	Kenya Reform Party	
20.	United Party of Independent Alliance	
21.	Party for Peace and Development	
22.	The National Party	
23.	Forum For Republican Democracy Asili	
24.	Umoja na Mendeleo Party	
25.	Devolution Empowerment Party	
26.	Progressive Party Of Kenya	Abbreviation
27.	Usawa Kwa Wote	
28.	Wiper Democratic Movement	
29.	Ukweli party	

S/No.	Political party	Nature of change
30.	Safina Party	Symbol
31.	United Democratic Movement	
32.	Party for peace and development	
33.	National liberal party	
34.	Democratic Action Party Kenya	
35.	Devolution Empowerment Party	
36.	Jubilee Party	
37.	The National Party	
38.	Maendeleo Party of Kenya	
39.	Azimio La Umoja One Kenya Coalition Party	
40.	Devolution Empowerment Party	Colors
41.	Wiper Democratic Movement	
42.	Kenya Reform Party	
43.	Safina Party	
44.	Jubilee Party	
45.	United Democratic Movement	
46.	The National Party Of Kenya	
47.	National Liberal Party	
48.	Umoja na Maendeleo Party	
49.	The National Party	Slogan
50.	National Liberal Party	
51.	The Service Party	Constitution
52.	Tujibebebe Wakenya Party	
53.	Democratic Action Party	
54.	Party for peace and democracy	
55.	Wiper Democratic Movement	
56.	Jubilee Party	
57.	Peoples Trust Party	
58.	Kenya National Congress	
59.	The National Party	

S/No.	Political party	Nature of change
60.	National Liberal Party	
61.	Kenya African Union	
62.	Amani National Congress	
63.	Kenya Reform Party	
64.	Devolution Empowerment Party	
65.	Maendeleo Party of Kenya	
66.	Orange Democratic Movement	Head Office location
67.	People Trust Party	
68.	Democratic Action Party Kenya	
69.	Umoja Na Maendeleo Party	
70.	Kenya Reform Party	
71.	Umoja Na Maendeleo Party	Postal Addresses
72.	Kenya Reform Party	

Annex IV: List of cases and their status

S/ No.	CASE NUMBER	PARTIES	ISSUES	STATUS
POLITICAL PARTIES DISPUTES TRIBUNAL				
1.	PPDTC/ E020/2021	Oscar Kabona Vs Mabadiliko Party of Kenya and Registrar of Political Parties and other	Change of party constitution.	Judgement delivered
2.	PPDTA / E002/2021	James Mwangi VS Joseph O. Atela & Thomas O. Nyabaro & 11 Others	Change of party officials.	Judgement delivered
3.	PPDTC/ E028/2021	Joseph Mogendi & Thomas Obare VS Tom Elik Musalamali & Kennedy Ogeto & 3 Others	Change of party officials.	Judgement delivered
4.	PPDTC/ E015/2021	Aloysius Okotch Mondoh & Peter Gordon Ochieng Ondeng Vs Registrar of Political Parties and Others	Change of party officials.	Judgement delivered
5.	PPDTC/ E001/2022	Mungai Waruiru AND Joseph Kipruto Ngeno VS The Registrar Of Political Parties AND United Democratic Movement (udm) AND 4 Others		Judgement delivered
6.	PPDTC/ E004/2022	Fred Kibeti Wakhungu AND Calystus Wafula VS Uhuru Muigai Kenyatta AND Raphael Tuju		Judgement delivered
7.	PPDTA / E001/2022	Steve Biko Oyugi VS Office Of The Registrar Of Political Parties		Judgement delivered
8.	PPDTC/ E007/2022	Bernard Masanja VS David Simiyu Muchele AND Democratic Action Party AND 1 Others		Judgement delivered
9.	PPDTC/ E10/2022	Wambugu Nyamu and Daniel .k. Munene and 1 Others VS Justin .b. Muturi and Esau Kioni AND 6 Others		Judgement delivered
10.	PPDTC/ E008/2022	Karugu Mbugua & Company Advocates VS Jubilee Party Of Kenya		Judgement delivered
11.	PPDTC/ E060/2022	Maendeleo Chap Chap VS Office Of The Registrar Of Political Parties and Azimio La Umoja One Kenya Coalition		Judgement delivered
12.	PPDTC/ E063/2022	Maendeleo Chap Chap VS Azimio La Umoja One Kenya Coalition Party and Office Of The Registrar of Political Parties		Judgement delivered
13.	PPDTC/ E006/2022	Josephine Wairimu Kinyanjui VS Pamoja African Alliance Party and Registrar Of Political Parties and 1 Others		Judgement delivered

S/ No.	CASE NUMBER	PARTIES	ISSUES	STATUS
14.	PPDTC/ E016/2022	Martin Mugo Maina VS Azimio La Umoja Once Kenya Alliance Coalition Party and Office Of The Registrar of Political Parties and 1 Others		Judgement delivered
15.	PPDTC/ E075/2022	Deka Ali Khala VS Orange Democratic Movement and Hussein Weytan Mohamed Abdirahman and 2 Others		
16.	PPDTA / E007/2022	Steve Biko Oyugi VS Office of The Registrar of Political Parties and United Democratic Alliance		

HIGH COURT

1.	HCCHRPET/ E442/2021	Gichuke Ribathi & Duncan Kinaro and another Vs Office of the Attorney General & Office of The Registrar of Political Parties and other	Registration of a political party	
2.	HCCHRPET/ E085/2022	Joe Kamau VS State Law and Office Of The Registrar of Political Parties and 1 Others	Registration of a political party	Judgement delivered
3.	HCCHRPET/ E350/2021	Timothy Maneno VS Office Of The Registrar Of Political Parties and Independent Electoral And Boundaries Commission	Clearance of an independent candidate	Judgement delivered
4.	HCJRMISC/ E048/2022	Independent Electoral And Boundaries Commission and Mahat Rashid Hassan VS Office of The Registrar of Political Parties and Azimio La Umoja One Kenya Coalition Party and 1 Others	Challenge to enter a coalition	Judgement delivered
5.	HCCHRPET/ E205/2022	Steve Biko Oyugi VS Information And Communication Technology Authority and State Law and 7 Others	Challenge to various provisions of the Political Parties Act	Judgement delivered
6.	HCCA/ E303/2022	Martin Mugo Main VS Office Of The Registrar Of Political Parties and Azimio La Umoja One Kenya Alliance Party and 1 Others	Challenge to join a coalition	Judgement delivered
7.	HCCA/ E314/2022	Deka Ali Khala VS Office Of The Registrar Of Political Parties and Independent Electoral And Boundaries Commission and 2 Others	Party nomination dispute	Judgement delivered
8.	Kakamega Constitutional Petition No. 8 Of 2022	Moses Mirikau Ombayo VS Habil Nanjendo Bushuru and Others	Party nomination dispute	Judgement delivered

S/ No.	CASE NUMBER	PARTIES	ISSUES	STATUS
9.	High Court at Nairobi Constitutional petitions No E043 as consolidated with Petition No. E057 and Petition No. E109 OF 2022	Selasio Mutuma and Others Vs The Attorney General and others	Challenge to the Political Parties Act	Judgement delivered
10.	High Court at Machakos Constitutional Petition E002 of 2022	Centre For Minority Rights Development and Others Vs Attorney General and Others	Challenge to the Integrated Political Parties Management System	Judgement delivered
11.	High Court at Machakos Constitutional Petition 1 of 2022	Alexander Gitonga Nyagah and Others Vs ORPP and Others	Challenge to change party officials	Judgement delivered
12.	High Court at Mombasa Constitutional Petition No. E013 of 2022	Chama Cha Uzalendo and Others Vs ORPP and Others	Challenge to change party officials	Judgement delivered
13.	High Court at Nairobi Constitutional Petition E431 of 2021	Jane Njiru Vs Attorney General and Others	Challenge to the Political Parties Act	Pending
14.	High Court at Nairobi Constitutional Petition No. E333 of 2022	James Kariuki Karanja vs Patrick Thuku Karemeri and 5 Others	Challenge against the nomination and subsequent gazettment of an election candidate	Judgement delivered
15.	High Court at Nairobi Constitutional Petition No. E325 of 2022	Ekuru Aukot & Another vs IEBC & 18 others	Challenge against the nomination exercise undertaken by IEBC	Judgement delivered
16.	PPDTC/ E008/2022	Joseph Njoroge Ngigi vs Jubilee Party & 4 others	Challenge against the Jubilee party nominations	Judgement delivered
17.	PPDTC/E069 OF 2022	Moraa Gesicho & 3 others vs ORPP	Challenge against the political party structures	Judgement delivered
18.	High Court Constitutional Petition No. 9 of 2022	Kituo cha Sheria vs IEBC & 10 others	Challenge against alleged campaigning outside the gazette campaign period	Pending

S/ No.	CASE NUMBER	PARTIES	ISSUES	STATUS
19.	High Court at Nakuru Constitutional Petition No. E004 of 2022	Peter Kibe Mbae vs Speaker County Assem- bly of Nakuru & 3 others	Challenge against the consequence of sitting MCAs and MPs losing their seats due to resignation from political parties	Pending
20.	High Court at Nairobi Constitutional Petition No E163 of 2022	Kennedy Kariithi Gachenge & 4 others vs ORPP & 3 others	Challenge against the United Democratic Alliance party nomi- nations	Judgement delivered
21.	High Court at Migori Constitutional Petition No. 4A of 2022	Oluoch Nelson Onyango vs IEBC & others	Challenge against IEBC nomination and clearance of candidates	Judgement delivered

Annex V: Election related activities undertaken and supervised by ORPP

No.	Activity	Provision	Timeline
1.	Provisional registration of political parties	Sections 4B, 5,6,8 and 9 of PPA	Continuous
2.	Full registration of political parties	Section 5, 7 PPA	Continuous
3.	Sensitization of the public on the PPA and role of ORPP and political parties	Section 34 PPA	Continuous
4.	Verification of political parties' compliance with the Act on maintenance of head and county offices	Section 7 and 17 of PPA	Continuous
5.	Convening Political Parties Liaison Committee meetings	Section 38 PPA	Continuous
6.	Verification of party nomination and election rule	<ul style="list-style-type: none"> • Section 9 and Second Schedule of the PPA • Section 27 of EA 	• Continuous until 6 months before party nominations
7.	Declaration of assets, liabilities and expenses in relation to election by parties	Section 30 of PPA	90 days before the General Election
8.	Submission of date(s), venue(s) and method of nomination	Section 38E (1)	10 days before date of nominations
9.	Submission of list members of the party who wish to be nominated	Section 38E (1)	10 days before date of nominations
10.	Publication of date(s) and venue(s) of party nominations by political parties	Section 38E (2)	7 days before date of nominations
11.	Submission of party membership register for certification	Section 38C (2) of PPA Section 28 A(1) of EA	21 days before date of party nominations or 14 days before submitting the party membership list to the Commission
12.	Regulation and monitoring of political parties nominations	<ul style="list-style-type: none"> • Section 34 (fd), 38F and 38G PPA • Section 13 (1) EA 	90 days to elections
13.	Resolution of disputes arising out of nominations	• Section 38 (I)	Within 30 days after date of nominations

No.	Activity	Provision	Timeline
14.	Deposit of pre-election coalition political party agreements	Section 10 of PPA	120 days before the General Election
15.	Deposit of pre-election coalition agreements	Section 10 of PPA	3 months before the General Election
16.	Certify that an independent candidate in an election is not a member of any registered political party	<ul style="list-style-type: none"> • Section 34 (fa) of PPA • Section 33 (a) of EA 	3 months to the General Election
17.	Certify that the symbol intended to be used by an independent candidate in an election does not resemble the symbol of a registered political party	<ul style="list-style-type: none"> • Section 34 (fb) of PPA • Section 32 (a) of EA 	3 months to the General Election
18.	Verification of party specimen signatures	Section 31 (3) EA	Before IEBC registration of candidates
19.	Certify that the names appearing in a party list are the names of members of the political party presenting the party list	<ul style="list-style-type: none"> • Section 34 (fc) of PPA • Section 35A (1) of EA 	14days before the submission of the party list to the Commission
20.	Training of party and candidate agents	<ul style="list-style-type: none"> • Section 34 (fe) • Paragraph 57 of EGR 	14 days to Elections



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